BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

DOCKET NO. 2019-290-WS

In the Matter of:	
Application of Blue Granite Water	DIRECT TESTIMONY OF
Company for Approval to Adjust	SHAWN ELICEGUI FOR
Rate Schedules and Increase Rates	BLUE GRANITE WATER COMPANY

1 Q. WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS ADDRESS?

- 2 A. My name is Shawn M. Elicegui. I am based in Reno, Nevada but work with the executive
- 3 team for the Corix Group of Companies ("Corix") which resides at Suite 1160 1188 W
- 4 Georgia Street, Vancouver, BC Canada V6E 4A2.

5 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

6 A. I am the Executive Vice President of Risk Management for Corix.

7 Q. WHAT IS YOUR EDUCATIONAL AND PROFESSIONAL BACKGROUND?

I graduated from the University of Nevada Reno with a Bachelor of Arts degree in International Affairs, Political Science and then obtained my Juris Doctor from University of California, Davis, King Hall School of Law. I was a judicial clerk for the United States Court of Appeals for the Ninth Circuit and then practiced law at a large Nevada law firm for nearly twelve years as an associate and then a shareholder of the law firm. I was Associate General Counsel for NV Energy from February 2009 until December 2013 when I had the opportunity to move to the business and regulatory side of NV Energy and became Vice President of Regulatory Affairs. In the course of over a decade at NV Energy I held numerous positions in management involving regulation and strategic planning, customer operations, and ultimately became Senior Vice President of Business Plan, Regulatory and Legislative Strategy. I also served as a member of the Board of Directors of NV Energy, Inc., an electric utility with annual revenues of approximately \$3 billion. I then started SR 431 Consulting LLC to provide strategic advice and counsel to regulated utilities and stakeholders in the energy industry.

Q. BRIEFLY DESCRIBE YOUR CURRENT PROFESSIONAL EXPERIENCE.

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1	A.	In September 2019 I became Executive Vice President of Risk Management for Corix.
2		have overall responsibility for developing, implementing and reporting on Corix-wide risk
3		management strategy, actions and results and provide executive oversight to several
4		corporate functions including Health Safety & Environmental, Legal, Insurance and
5		Internal Audit. I also provide testimony in regulatory proceedings as needed.

6 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE SOUTH CAROLINA

PUBLIC SERVICE COMMISSION (THE "COMMISSION")?

- 8 A. No, I have not. However, I have testified on numerous occasions in front of the Public
- 9 Utilities Commission of Nevada.

10 I. <u>BACKGROUND</u>

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11 Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?

- 12 A. The purpose of my direct testimony is to:
- describe the relationship of Corix to Blue Granite Water Company ("BGWC");
- describe the nature of certain corporate support shared services provided by Corix to Water Services Corporation ("WSC") which, in turn, provides a full suite of
- support services to BGWC under its existing Affiliate Interest Agreement ("AIA");
- describe how those services are charged through to WSC and ultimately BGWC;
- 18 and
- support the associated necessity and reasonableness of costs of each of those
- services to BGWC in satisfaction of the applicable standards by which such
- 21 expenses are reviewed by the Commission.

22 Q. PLEASE DESCRIBE THE RELATIONSHIP BETWEEN CORIX, WSC AND

23 **BGWC**.

1	A.	Corix Infrastructure, Inc. ("CII") is the ultimate parent corporation of BGWC and other
2		affiliates that makeup the "Corix Group of Companies". CII is a privately held corporation
3		owned by certain affiliates of British Columbia Investment Management Corporation.

4 Q. WHAT TYPES OF SERVICES DOES THE CORIX GROUP OF COMPANIES 5 PROVIDE?

The Corix Group of Companies provides a variety of utility services, including district energy, electric distribution, natural gas and propane distribution, water production, treatment and delivery, and wastewater collection, treatment and disposal services. CII's experience is both broad and deep, providing the opportunity to share best practices both vertically and horizontally. The CII executive management team (the "Executive Team") works hard to develop a culture that facilitates the rapid dissemination of learnings, which yields improvement in service quality and efficiency for each member of the Corix Group of Companies.

In addition, Corix's shareholder, the British Columbia Investment Management Corporation, has visibility into best practices in other organizations in many different industries, including the utility industries. The Executive Team has access, through its board, to insights that smaller organizations do not.

O. WHAT PURPOSE DRIVES CII?

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A. Corix is a purpose-driven organization. As an organization, we help people enjoy better life and communities thrive. By observing our core values – safety, integrity, connection and excellence – we strive to deliver essential services to our customers in a cost-effective way. Collectively, we aim to leverage our resources to deliver to our customers the highest quality service at reasonable prices.

1	Q.	WHAT OTHER	GENERAL	BENEFITS	DOES	AFFILIATION	WITH	CI
2		PROVIDE?						

CII provides access to capital, both debt and equity, that is not available to smaller organizations. Moreover, CII's geographic diversity, scale and scope provide advantages to the operating companies within the Corix Group of Companies. CII enjoys a wide spectrum of technical and industry expertise in all facets of sustainable water, wastewater, and energy systems, including innovative technologies, operating tools, and regulatory resources required to develop sustainable multi-utility services. CII provides certain corporate support services to WSC to support WSC's provision of shared services to operating utility affiliates within the Corix Group of Companies. Both WSC and GBWC are direct, wholly owned subsidiaries of Inland Pacific Resources Inc. which is owned by Corix Infrastructure (US) Inc. which is owned by CII.

Q. DURING THE TEST YEAR, DID BGWC RECEIVE SERVICES FROM AN AFFILIATED SERVICE PROVIDER?

Yes, WSC has been providing shared support services to BGWC for several years under the AIA. Under the AIA, WSC may furnish to BGWC all day-to-day services "including but not limited to the following: executive, engineering, operating, accounting, legal, billing, customer relations, and construction." Additional services WSC provides to BGWC under the AIA include human resource ("HR") functions, health safety and environmental ("HSE"), Information Technology ("IT") services including cybersecurity and governance, and corporation communications.

WSC retains employees and vendors as necessary to provide the shared support services and received certain corporate support services from CII ("Corporate Services")

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during the test year. These Corporate Services held WSC to serve the operating business units including BGWC. The Corporate Services are described in detail below. The Corporate Services provided are in the public interest because they allow BGWC to access resources that improve the service that BGWC provides for a small portion of the overall expense incurred to provide the Corporate Services. These centralized Corporate Services allow the sharing of overhead costs and expertise across numerous Corix utility businesses and achieve economies of scale including from procurement on a much larger scale thereby providing greater bargaining power for the combined entity and other efficiencies that could not be achieved on a stand-alone basis.

This centralization also allows for improved employee technical expertise, specialization, and work performance. BGWC and its customers benefit from the deep experience and broader industry perspective that CII and WSC provide. These services – those provided by WSC directly and the Corporate Services – were provided (and continue to be provided) at a lower cost than could be provided on a stand-alone basis (assuming replication of these services on such a smaller scale could even occur). Provision of these shared Corporate Services optimizes performance by avoiding redundant services at the subsidiary level and allowing the operating units to focus on achieving operational excellence and providing safe, reliable, and responsive services to their customers. With expertise at the Corporate Service level being shared, there is improved service to the customers. Maintenance of enterprise-wide standards for many functions such as IT, cybersecurity, safety, and human resources provide efficiencies and expertise across the business units and Corporate Services ensures these standards are followed by every operating utility with oversight of implementation. Moreover, certain Corporate Services,

1	like those provided by the Executive Team, cannot reasonably be outsourced to third
2	parties given the level of understanding and experience needed within the business.

- 3 Q. HAS BGWC INCLUDED IN THE REVENUE REQUIREMENT IN THIS CASE
- 4 CERTAIN COSTS INCURRED BY WSC FOR CORIX CORPORATE SERVICES?
- 5 Yes. The Corporate Services provided are described in detail below. These services are A.
- 6 provided in accordance with the AIA at cost – only actual expenses are included in the
- revenue requirement. There is no mark-up. 7
- 8 ARE THE COSTS BGWC INCURS FOR THE CORIX CORPORATE SERVICES Q.
- 9 **AFFILIATE TRANSACTIONS?**

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10 Yes. As explained below, BGWC demonstrates that (1) the Corix Corporate Services are A. necessary, reasonable, and proper; (2) the charges for those services provided to WSC and 12 ultimately to BGWC are only those actually incurred to provide the services with no mark-13 up; and (3) the costs are not in excess of the reasonable price for furnishing such services. 14 BGWC supports this conclusion based on a two-prong analysis. The reasonableness of the 15 price for the services furnished is first demonstrated by comparing the cost of the WSC 16 charges (including all Corporate Services) on a per regulated retail customer basis to the 17 same charges for utility companies that must file the Federal Regulatory Commission 18 (FERC) Form 60 – Annual Report of Service Companies. For 2018, the average cost for 19 comparable services was \$110 per customer for service companies reporting to the FERC. 20 Based on the 2019 budget, the total WSC charges (including for Corporate Services) is approximately \$75 per customer. Seventeen of the twenty-four utility service companies 22 that filed a FERC Form 60 for 2018 had a higher per-customer cost than WSC's. See 23 Elicegui Direct Exhibit No. 1. In addition, we evaluated the cost for each of the Corporate

Services by reviewing the salaries of the individuals providing the services and comparing those to market salaries or hourly rates that would be charged by outside providers of equivalent services which also demonstrates the prices for those services under the AIA are at or below market as set forth in detail below. There are economies of scale that result from BGWC's affiliation with a larger enterprise of regulated utility affiliates and obtaining needed services from WSC.

It is also important to note that it would be difficult to find service providers with the same specialized knowledge that the WSC and Corix personnel possess given that they spend substantially all of their time servicing operating utility companies (the majority of which are water and wastewater companies). This specialization brings with it a unique knowledge of the business that is likely unavailable from outside providers.

II. <u>DESCRIPTION OF CORPORATE SERVICES</u>

- Q. WHAT ARE THE CORPORATE SERVICES CII PROVIDED WSC TO SUPPORT BGWC FOR THE CHARGES INCLUDED IN THE BGWC REVENUE
- 15 **REQUIREMENT?**

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A. Generally, Corix Corporate Services are strategic and focus on business oversight, enterprise-wide policies and ensuring legal and regulatory compliance which are necessary functions for the continuous and effective operation of any responsibly run corporation and, therefore, benefit customers.

Corix's strategic oversight and integration among its utility businesses helps facilitate access to capital for the operating Corix Group of Companies including BGWC.

To provide capital for its businesses, Corix performs the Corporate Services and incurs costs to maintain its corporate structure and financial and corporate integrity. These

activities, described below, are necessary for the Corix utilities, including BGWC, to deliver safe and reliable services to their customers.

Q. PLEASE DESCRIBE THE HUMAN RESOURCES SERVICES CII PROVIDED WSC TO SUPPORT BGWC.

While WSC directly employs individuals to manage many day-to-day personnel matters for the affiliate companies such as BGWC (such as recruiting, background checks, onboarding training, payroll, human resource complaints, investigations, reviews, assisting employees with various benefit questions and elections, etc.), WSC relies on the Corix corporate Human Resources ("HR") group to provide enterprise-wide direction and coordination for numerous activities. The corporate HR group is primarily responsible for facilitating the creation, update, and compliance framework for personnel policies (with WSC direct employees providing support). The corporate HR group provides support for executives' and employees' compensation plan design, retirement savings, and benefits management. The corporate HR group engages consulting assistance for some of the prior mentioned areas that then are available to all business units including, for example, market surveys to ensure compensation and benefit packages are competitive. The corporate HR group helps ensure that company-wide we remain competitive with relevant markets to ensure cost efficiency through reasonable compensation to secure and retain highly competent and high performing employees. The CII HR group is also available to assist the local management teams with employee and labor relations issues and conducts employee engagement surveys as part of our overall strategy to recruit and retain the best talent. This group also ensures provision of a global confidential line allowing for whistle blower employee protection and for the anonymous reporting of issues without the fear of

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retaliation or retribution and oversees follow-up and investigation of any issues that may arise.

In addition, this group arranges benefit programs for employees across the entire Corix organization. The attraction of qualified employees and the retention of these employees is integral to providing reliable, safe, and sustainable service to customers. The Corporate HR Services WSC receives to support BGWC are necessary to ensure BGWC maximizes the knowledge, expertise, and resources available across the Corix family to operate efficiently and prudently, resulting in significant savings and avoided costs for South Carolina customers.

Q. PLEASE DESCRIBE THE HEALTH SAFETY AND ENVIRONMENTAL SERVICES CORIX PROVIDED WSC TO SUPPORT BGWC.

Many local Health Safety and Environment ("HSE") compliance staff are resident in individual business units to ensure compliance and familiarity with local requirements, permits, and regulators. These local staff do not eliminate the need for a small HSE group at the corporate level. The costs for the Corporate HSE services are primarily for the Director and staff involved in Health Safety and Environment planning including the review for compliance with all federal government mandates; development and deployment of company-wide HSE policies, procedures, training manuals, forms, and tools for standardized programs to be used across the business units; compliance programs; assessment programs; industry research; and incident investigation and audits. This group is also involved in developing preventative programs across the Corix Group of Companies to provide an environment of safety, safe operation, and environmental stewardship. In fulfilling these activities, this group works with individuals in the business units and

engages consultants or commissions studies to facilitate these programs and best practices that benefit all units. It would be impractical and expensive for BGWC to develop its own HSE policies, procedures, and training manuals. BGWC receives information about federal law and requirements at a lower cost than it would incur to obtain the same information from another source because of CII's scale. Moreover, the BGWC has access to top-tier training programs because of its relationship with CII. Finally, CII's breadth allows for the sharing of best practices, which benefits BGWC's customers.

Q. PLEASE DESCRIBE THE FINANCIAL MANAGEMENT SERVICES CORIX PROVIDED WSC TO SUPPORT BGWC.

Corporate financial management services include corporate finance and accounting as well as treasury, internal audit, and tax. The corporate financial management group provides general oversight to all financial professionals in all business units including guidance on the use of accounting principles, the implementation of financial internal controls to ensure spending and investing are in accordance with the business strategy and budget, and the appropriate disclosure and presentation of financial and performance indicators. This group supports forecasting including the 20-year model, collaborating with all business units to prepare consolidated modeling which is required by lenders. They also oversee the consolidated audit which is a requirement under covenants for lead bank loans, and work across the organization with groups such as HR and the business units directly where work is needed on centralized key performance indicators, and other ad hoc issues and reporting required to support the business which would otherwise require external consulting at a significantly higher cost.

The corporate financial management group looks at long-term capital plans and consolidates all operating budgets which are used to gain approval with our shareholder and capital market financing to access capital needed to deliver on business unit plans. The corporate financial management group is the prime interface with our corporate auditors and maintains our overall corporate model which supports our financing, strategic planning, and valuation activities which are all essential to continuing access to capital. The Chief Financial Officer is also involved in any decision concerning the hiring, promotion, or termination of key finance staff in the business units. This group also works closely with the corporate legal group to review overall risk management.

In addition, this group provides corporate treasury services including long- and short-term capital needs planning for both debt and equity. Corix corporate staff interact (on behalf of all of the Corix business units) with the shareholder and the capital markets to arrange, extend, or change terms of financing. This group analyzes the use of private placement versus floating rate versus the use of swaps to find the appropriate stable financing for the entity given its capital and operating needs over the short and long term. Corix Corporate Services also often arranges financing at the local level. This group also monitors the use of revolvers and monitors covenant coverage; Corix has been available to periodically advance funds if needed to ensure interest spreads relative to coverage ratios are optimized to minimize interest costs to the benefit of customers. Without these services, BGWC's focus would become split between investment activities necessary to ensure access to capital and providing water and wastewater service. Therefore, in addition to the cost savings BGWC enjoys from the receipt of the Corporate Services, there is also an

1	important streamlining of operations allowing BGWC to focus on water and wastewater
2	operations.

- Q. PLEASE DESCRIBE THE INTERNAL AUDIT AND TAX SERVICES YOU

 MENTIONED THAT THE CORPORATE FINANCIAL MANAGEMENT GROUP

 PROVIDES TO WSC TO SUPPORT BGWC.
 - The corporate financial management group also provides internal audit functions to periodically evaluate a company's internal controls, including its corporate governance and accounting processes. They ensure compliance with laws and regulations, and accurate and timely financial reporting and data collection. This group provides internal audit services based on annual risk analysis of key areas and based on requests from business units that may require assessments of processes, fraud investigations, or IT control assessments. Their assessment findings are generally available to all business units unless there is some issue of confidentiality or litigation.

The corporate financial management group also provides corporate tax compliance services to WSC to support BGWC. Tax compliance is obviously a necessary function for any corporation to lawfully operate and includes the timely filing of federal and state tax returns and other corporate filings. The corporate financial group includes the corporate tax group which coordinates the tax planning activities for all Corix business units and either: (1) undertakes compliance activities, (2) directs tax compliance activities taking place in the business units, or (3) oversees outside tax professionals who may be providing services to the individual business units. This group also works with external auditors for annual audit tax provision and reviews of consolidated financial statements and tax returns. This group's facilitation, oversight and related work with outside consultants on

compliance and audit brings tremendous savings – the external consultant hours required without this group performing these functions would cost approximately \$600 per hour compared to the approximate hourly rate based on salary for the corporate positions of

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The Corix tax group ensures compliance with tax regulations. It also provides strategic tax perspectives into Corix's strategic planning process, coordinates corporate tax audits, and develops and implements cross-border transfer pricing policies. A recent example of the specific support services this groups provides is the assistance across the enterprise in understanding, evaluating, and implementing changes related to the Tax Cuts and Jobs Act of 2017 ("TCJA"). The corporate tax group also reviews tax provisions used in reporting for bank purposes and other tax regulations to ensure compliance across the enterprise; files corporate tax returns; and engages in supervision and tax planning for the Corix Group of Companies including responding to inquiries, requests, or audits that arise from the governing authorities. To carry out these responsibilities, the Corix tax group assists the Corix business units in their annual planning and budget cycle and ensures that business unit forecasts are incorporated in corporate strategic planning – functions BGWC could not perform given the consolidated organizational structure of Corix. The Corix tax group also creates and maintains the framework for strong internal tax controls and procedures necessary for any responsibly run and reputable corporation.

Q. PLEASE DESCRIBE THE CORPORATE LEGAL SERVICES CORIX PROVIDED
 WSC TO SUPPORT BGWC.

The Corix corporate legal group coordinates all legal services within the Corix Group of Companies and undertakes certain annual corporate filings both in Canada and the U.S., creating and maintaining viable companies that are legally authorized to conduct business in all jurisdictions. The legal group provides support on complex contract review, including organizational third-party contracts that benefit all Corix business units that cannot be done at the various units. This includes services to other corporate groups with respect to the drafting and execution of legal agreements. Benefits to customers include risk mitigation and avoidance of litigation. Legal assesses the competency of legal staff in the various units and their workload to ensure we have staff in the right locations to serve the organization.

The Corporate legal group provides legal service and advice to Corix's various business functions. The group facilitates communications with the Executive Management team, finance, tax, health safety and environmental, and other key groups within the organization to ensure effective management of legal matters and strategic and risk input into corporate-wide decisions to minimize cost and exposure for all customers. The Corix corporate legal group also supports either directly or with outside counsel all financing activities, including working with treasury to document syndicate and private placement debt, including process, documentation, and governance for both debt and equity.

Corporate legal has general oversight over litigation and strategic consultation and reports to the board on major litigation. This assists in the determination of whether outside counsel is needed to assist in local matters to ensure litigation is managed to the benefit of the customer and to streamline reporting of risk matters to reduce exposure. The group also provides advice on Corix corporate matters, including governance and compliance,

provides	corporate	secretarial	services	to	Corix	and	certain	of i	ts sı	ubsidia	aries,	and
coordinat	es commu	nications to	, and the	me	eetings	of, tł	ne corpo	rate 1	boar	ds of (Corix	and
certain of	its affiliate	es.										

Q. PLEASE DESCRIBE THE CORPORATE IT GOVERNANCE SERVICES CORIX PROVIDED WSC TO SUPPORT BGWC.

While WSC directly employs individuals to provide day-to-day IT services (such as general system operations and maintenance, software maintenance, workstation acquisition support and certain network administration), the Corix corporate IT Group has responsibility for developing our corporate IT strategy. Our corporate IT strategy includes the design, implementation, and replacement of enterprise resource planning ("ERP"), oversight of cybersecurity programs, data storage and management, communication networks and development of enterprise-wide IT equipment strategies. The Corporate IT group also works with legal and the business teams to prepare and properly implement enterprise policies relevant to IT such as record retention and cybersecurity.

Corporate IT conducts security analyses, monitors and investigates security alerts, conducts security awareness training, and continuously works to improve security in the environment including identifying and implementing best practices to prevent incidents. With so much public attention and gravity of potential risks and vulnerability of utility providers (including customer information), our Corporate IT serves a critical function to proactively work to ensure the security of our assets and information.

While most system implementation and operation are conducted by WSC direct employees, Corporate IT participates on steering committees and provides oversite as needed. The current environment has necessitated some third-party expenditure on

cybersecurity to ensure we have an appropriate framework for cybersecurity at all levels
of the business. Corporate IT is overseeing the cybersecurity strategy and implementation
across the Corix Group of Companies and providing critical services to WSC to support
BGWC. Examples of specific services this group provides include:

- Management of the enterprise application portfolio identifying what applications
 will be used company-wide, ensuring they are reliable and ensuring that the
 enterprise has one application portfolio;
- Enterprise security including constantly monitoring changes in legislation for data privacy, changes in legislation for various security requirements for contracts, establishing frameworks, parameters, setting requirements for security, monitoring security alerts, and providing the businesses security awareness training; and
- Focus on constant improvement to security in environment and proactive work to security assets and information, monitoring numerous reports on vulnerability and working to standardize the program across the Corix entities.

Q. PLEASE DESCRIBE THE CORPORATE COMMUNICATIONS SERVICES CORIX PROVIDED WSC TO SUPPORT BGWC.

While many communications functions are performed by WSC employees or resident in the local business units, this small group in corporate communications is responsible for overall communications programs within the organization including the development and maintenance of a company-wide intranet and the establishment of communications protocols for individual business unit branding and websites. This group also monitors mainstream and social media channels across North America to ensure we are aware as an organization of emerging issues in the media from stakeholders, customers, or others that

we should be aware of and potentially responsive to. This group also is available to provide guidance to all business units and assistance where significant crisis management may require additional communication resources. Natural disasters such as floods, hurricanes, earthquakes, and national and local concerns with water quality issues are all examples where these staff can assist local management in communication both internally and externally.

Q. PLEASE DESCRIBE THE SERVICES THE CORPORATE OFFICE OF THE CEO PROVIDED WSC TO SUPPORT BGWC.

The Corix CEO provides WSC the skilled, expert corporate management necessary at the executive level for continued operations in the short and long term. BGWC provides a critical service – provision of safe and reliable water and treatment of wastewater. Poor management at any level of the organization could result in significant negative impacts to the local community and the state. Expert corporate executive management is essential to ensuring BGWC's economic stability. The Corix CEO works with the corporate management team to provide strategic direction, formulate corporate strategy and ensure corporate goals and objectives are met for the Corix Group of Companies. The Corix CEO, EVP of Risk Management, and Executive Management team provide guidance to operational leadership to optimize Corix's lines of business and identify complementary aspects of Corix's businesses to achieve synergies where possible for the benefit of multiple stakeholders – including the customers of the business units such as BGWC. The Corix CEO and Executive Management team review Corix's and its subsidiaries' activities to foster the corporate culture and values of honesty, integrity, transparency, and accountability.

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In addition to strategic direction, the Corix CEO, EVP of Risk Management, and Executive Management team also ensures Corix and its business units have systems in place to manage their respective principal business risks; develop strategies and goals for financial planning, capital access, and organizational structure; and establish effective company-wide governance models, internal control standards, and procedures to drive efficiencies and cost effectiveness. Examples of important executive management functions that benefit the customer include monthly executive management team meetings where financial and operational reports and issues are discussed at length; monitoring of overall financial reporting, budgeting process, and monitoring internal control performance; approving policies, procedures, and practices as they relate to safe, reliable, and effective provision of service; review of major projects with significant input from the businesses to scrutinize cost and effectiveness of proposed projects and initiatives and their alignment with enterprise goals; capital and asset planning including a formal process for review of prioritizing capital expenditures, approving project spending, and delivery and measuring outputs including placement of effective controls over budgets through business plans and individual capital projects through appropriate authorization thresholds, management, and reporting processes. The Corix CEO, EVP for Risk Management and Executive Management team also establish capital risk management strategies.

Q. PLEASE DESCRIBE THE DIFFERING FUNCTIONS OF THE VARIOUS
LEVELS OF GOVERNANCE AND MANAGEMENT WITHIN CII CORPORATE,
AT WSC AND WITHIN THE REGIONAL MANAGEMENT GROUP FOR BGWC.

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A.	The regional management team for BGWC focuses on the administration and operations
	of BGWC. The COO of regulated utilities in the United States works closely with local
	leadership in evaluating capital investment plans and operating budgets as well as
	providing expertise on and leadership with addressing customer concerns, industry best
	practices, and setting short and long-term operating strategies. The Corix CEO and
	Executive Management team focus on overall corporate governance, management
	oversight, strategic advice, guidance and leadership and providing capital access. The
	Corix CEO sets overall enterprise direction and strategy, interacts with the shareholder to
	source capital, and at a high-level works with corporate debt holders to provide assurance
	that an appropriate governance structure exists overall and in each operating unit.

- Q. PLEASE DESCRIBE THE DIFFERING FUNCTIONS OF WSC EMPLOYEES
 AND THE CORPORATE SERVICES PROVIDED AND INCLUDED IN THE
 REVENUE REQUIREMENT PROPOSED IN THIS CASE.
 - The WSC employees are dedicated to the operations of the affiliate operating business units such as BGWC while, as discussed above, the Corix Corporate Services are allocated among the Corix business units and focus on enterprise-wide strategies, policies and corporate governance. The WSC workforce resident in the business units is responsible for, among other things, ensuring water supply, safe transmission and treatment of wastewater, leak detection, community education on safe water and wastewater service, servicing and reading customer meters, installing and maintaining utility infrastructure, right-of-way activities, engineering, monthly financial variance analysis for the operating business unit, annual report preparation for local jurisdictions, state level monthly reporting, annual operating budgets, local environmental compliance and regulatory issues,

local communications and community outreach and generally safe operation of the water and wastewater system on a daily basis.

WSC also directly employs individuals in shared services to provide consolidated operational functions such as customer service, billing and collections, and legal for the business units. Accounting staff directly employed by WSC shared services are dedicated to performing day-to-day accounting tasks such as processing accounts payable, payroll, preparing and supporting rate case filings, and posting general ledger entries. As discussed herein, these are clearly distinct functions from the Corix Corporate Services.

ARE THE CORIX CORPORATE SERVICES WSC IS RECEIVING TO SUPPORT BGWC SIMILAR TO SERVICES PROVIDED BY OTHER SERVICE COMPANIES THAT BENEFIT REGULATED UTILITIES?

Yes. The services are common and necessary activities required for ongoing management of any responsibly and effectively run corporate entity and are relevant to more than any single operating entity within the Corix Group of Companies. The related activities are performed in a centralized manner on behalf of all the operating entities, achieving economies of scale. Corix operates multiple business units in the water and wastewater sector with various operating characteristics such that these common activities can be shared, avoiding duplication within the individual operating entities and maximizing the use of resources dedicated to provide these activities across many business units. In addition, the access to expertise and ability to enjoy economies of scale are critical to BGWC's ability to continue to provide safe and reliable service and keep up with increasing needs in technology (such as cyber security as one example) that would be cost-prohibitive on a stand-alone basis.

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	WSC PROVIDED THROUGH THE CORPORATE SERVICES.
	WSC PROVIDED BGWC WITH WSC'S DIRECT EMPLOYEES AND THOSE
Q.	PLEASE SUMMARIZE THE DIFFERENCES BETWEEN SHARED SERVICES

As noted above, through its direct employees, WS shared services provides consolidated operational services across the business units such as customer service, billing and collections, accounting, local communications, legal, day-to-day human resources and local health environmental and safety compliance review (such as local permits and ordinances, etc.). While these shared services have similar names to certain of the Corporate Services Corix provides WSC, the nature and purpose of the shared services are different than the Corix Corporate Services. Shared services provide operational support across the business units to streamline overhead expenses and processes, reducing costs to our customers and maximizing the efficiency of the utility service provided. Providing these services on a standalone basis would be prohibitively expensive as compared to the current corporate structure. WSC employees currently provide consolidated IT systems across the lower 48 states and, as a result, each of the business units in those jurisdictions benefits greatly from reduced costs for hardware, software, certain licensing fees, and additional IT staff to support individual IT systems. As described above, the Corporate IT services focus on distinct functions such as enterprise wide cybersecurity and privacy support to ensure compliant and safe, reliable, and continuous operations across all of the companies supported.

WSC direct employees focus on the everyday administration and operation of the utilities, while the Corix Corporate Services focus on corporate governance, executive corporate management, strategic advice, guidance and leadership including enterprise-

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wide policies that ensure compliant, safe and reliable business practices across the companies and providing access to capital.

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3 Q. ARE THE CORIX CORPORATE SERVICES NECESSARY FOR BGWC'S 4 PROVISION OF RELIABLE AND SAFE SERVICE TO ITS CUSTOMERS?

Yes. Each of the functional needs for the corporate service costs included in the revenue requirement is described above. The consolidation of the Corporate Services at Corix allows BGWC to enjoy the benefits of cost efficiencies that cannot be achieved if BGWC were to source these services from third parties or attempt to replicate them on its own. The sharing of costs means that each business unit bears only a portion of them. This includes the benefit and cost efficiency of sharing third-party costs that Corix pays at arm's-length to unaffiliated third parties for services performed for the benefit of all the Corix business units (such as health benefits and tax services). It would cost BGWC significantly more than its allocated share of these third-party costs to source these services for just BGWC or to employ additional personnel at BGWC and incur more overhead costs to manage the additional functions. The economies of scale realized by Corix's provision of the Corporate Services result in lower costs to BGWC customers and BGWC's access to increasingly necessary technology and other utility service infrastructure and expertise that would be much more expensive and potentially cost-prohibitive on a stand-alone basis. In addition to the functional needs and economic efficiencies, collectively the Corporate Services that Corix provides to WSC to support BGWC are necessary to maintain Corix's corporate status and financial and business integrity to support its continual access to capital funding and markets.

III. COST ALLOCATION AND COMPETITIVESS OF COSTS

1	Q.	HOW ARE THE COSTS OF THE CORPORATE SERVICES CHARGED TO WSC				
2		AND THE CORIX BUSINESS UNITS?				
3	A.	Costs for Corporate Services are combined into one common cost pool for allocation. This				
4		cost pool is then allocated to the Corix business units and subsidiaries using the method set				
5		forth in the Corix Cost Allocation Manual (the "Corix CAM"). The Corix CAM was				
6		developed with the assistance of expert consultants based on commonly used routinely				
7		accepted regulatory practices for shared cost allocation. The Corix CAM was developed to				
8		maintain allocation consistency across the Corix Group of Companies and avoid				
9		subsidization of one group or unit by another.				
10		Under the Corix CAM, direct costs are identified up front and directly assigned to				
11		the business unit(s) receiving the exclusive benefit of the service. Corporate costs are				
12		subject to a Tier 1 allocation between the business units receiving services. The Tier 1				
13		allocation for corporate costs is based on the composite allocator factoring 33.3% for each				
14		of the factors of gross revenue, headcount, and gross property, plant and equipment to best				
15		represent the size, scope and complexity of operating business units.				
16	Q.	DO THE COSTS INCLUDED IN THE REVENUE REQUIREMENT FOR BGWC				
17		HAVE ANY MARK-UP OR PROFIT OF ANY KIND ON THE COST WSC OR				
18		CORIX INCURS TO PROVIDE THESE CORPORATE SERVICES?				
19	A.	No. The charges included in the BGWC revenue requirement reflect the Corporate Services				
20		provided at Corix's cost with no mark-up or profit.				
21	Q.	HAS CORIX IMPLEMENTED MECHANISMS TO CONTROL COSTS				

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ASSOCIATED WITH CORPORATE SERVICES?

A.	Yes. Budgets are reviewed with the expectation that all costs incurred must be necessary,
	prudent and reasonable which leads to benefits to the customer. Management is held
	accountable for expenses incurred within their budget and a portion of employee
	compensation is linked to responsible cost management. Headcount mapping is conducted
	in the Corix budget process on an annual basis and requires a demonstration of need. The
	budgeting process begins in August and ends in December with budgets undergoing
	rigorous internal review by the budget owners and vice presidents with multiple levels of
	review at the business unit level and at corporate, along with presentations and question
	and answer sessions to test proposed costs including headcount for each business unit and
	department including in WSC shared and corporate services. Following thorough review
	by the business units and corporate teams, the budgets are then carefully reviewed and
	sometimes further modified as appropriate by the CFO, then the CEO, then the Executive
	Management Team before then going to the audit committee and the Corix board of
	directors. At each level, costs are heavily scrutinized to evaluate efficiency of operations
	at all levels.

Q. HAS CORIX INCURRED ANY COSTS FOR SERVICES THAT ARE NOT ALLOCATED TO WSC FOR ITS SUPPORT PROVIDED TO BGWC?

- A. Yes. For example, Corix incurs costs for business development. Those costs will not be included here in recognition of the impact to BGWC customers. Corix continues to work with BGWC on integrating certain functions and identifying cost savings and further efficiencies.
- Q. HAVE YOU ANALYZED WHETHER THE COSTS WSC CHARGES BGWC FOR
 THE CORPORATE SERVICES ARE REASONABLE?

Yes. First, it is important to note that in many instances, such as tax and internal audit, for example, BGWC could not carry out the shared service functions for itself without a fundamental change in the organizational structure and reporting and functional changes in the flow and work of people.

In addition, we considered the cost of all of the WSC services per customer compared to other utilities with similar structures and we also evaluated the reasonableness of the costs by reviewing the salaries of the corporate service providers compared to market salaries. Confidential Elicegui Direct Exhibit No. 2 provides the corporate service provider titles and salaries as well as market range salaries for these positions. As noted, our Corporate HR identifies and evaluates market salary ranges for non-executive positions relying on a number of resources including two large national cross border survey firms – Mercer and Willis Towers Watson. With respect to water specific jobs we also look to AWWA. Our corporate HR group pulls the market information together from these various sources, evaluates the role of the position, level of the role and how they compare to our corporate positions. Under our contracts and the condition that we maintain the information as confidential we access their proprietary survey data for market salary ranges as well as merit increases and accounting for geography. The information included in Confidential Elicegui Direct Exhibit No. 2 includes both the market range for the corporate positions in Canada converted to US dollars as well as the market range for those same corporate positions (where available to us) in the United States. We generally take the midpoint of salary range (P50 to be competitive in the labor markets) and adjust for experience, expertise, demand for particular skills and performance. This analysis demonstrates that the salary costs are at or below market and, therefore, reasonable.

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1	Ų.	PLEASE DESCRIBE YOUR ANALYSIS OF THE REASONABLENESS OF THE
2		COST FOR CORPORATE SERVICES PROVIDED TO WSC TO SUPPORT
3		BGWC.
4	A.	I'll address each of the Corporate Services for which charges have been included in the
5		BGWC revenue requirement in this case.
6		Internal Audit: The internal audit services are described above and are provided
7		by the Director of Audit Services and an internal auditor. As demonstrated in Confidential
8		Elicegui Direct Exhibit No. 2, the salaries for these individuals are at or below the market
9		average. See Confidential Elicegui Direct Exhibit No. 2. Alternatively, if WSC were to
10		purchase the internal audit function from a third party at a market rate of \$310-440 per hour
11		(according to current standard pricing rates provided to us by an outside consultant in May
12		2019), the cost would significantly exceed the average hourly rate of the corporate service
13		providers which is
14		competitively and reasonably priced, and BGWC enjoys benefits received from economies
15		of scale.
16		Findings of any internal audit within the organization are shared with all business
17		units, including BGWC, which would provide recommendations on improved processes
18		and internal controls and identify areas of potential risk that have not been addressed. The
19		centralized expertise and learnings from around the organization are a benefit to customers
20		as it would reduce operational, compliance and financial risk. Mitigation or reduction of
21		these risks would lead to lower rates and increased reliability and safety to customers.
22		Taxation: The corporate tax services are described above and are provided by the
23		Vice President of Tax and Special Projects and a Senior Tax Manager. The salary rates for

these individuals are at or below the market average. See Confidential Elicegui Direct Exhibit No. 2. Alternatively, if WSC were to outsource the Corporate Services portion related to taxation the bill out rate (as quoted to CII by Ernst & Young) would be \$675/hr for a Senior Manager to review the work of the incumbent provider compared to the average hourly internal rate of ... These corporate tax services are, therefore, competitively priced compared to a third-party service. Another benefit of undertaking this function in-house is the thorough understanding and expertise of the business, economies of scale in negotiating rates with third parties due to aggregating multiple engagements across the organization, and the response and management of audits.

Treasury: The corporate treasury services as described in detail above are necessary and in the public interest and would be very difficult to outsource due to the requirement for it to be embedded in the business. These services are provided by a Senior Manager of Treasury Operations, and an Assistant Treasurer whose salaries are at or below market. See Confidential Elicegui Direct Exhibit No. 2.

Finance and Accounting: The corporate finance and accounting services as described above in detail are necessary and in the public interest and would be very difficult to impossible to outsource due to the requirement for specialized and detailed knowledge of the business. These services are provided by the CFO, a Financial Reporting Analyst, a Corporate Development Analyst, a Business Intelligence Analyst, a Financial Accounting Analyst, a Vice President of Financial Planning & Analysis, a Corporate Controller, and Director of Corporate Development. The salary rates for each of these positions is at or below the market average. See Confidential Elicegui Direct Exhibit No. 2.

Information Technology: The corporate IT services are described above and are provided by the Vice President of IT Infrastructure, a Senior IT Security Analyst, and a Security Analyst. All of the salaries for these positions are at or below market. See Confidential Elicegui Direct Exhibit No. 2. As discussed above, BGWC customers benefit from the corporate IT services WSC received and continues to receive from CII as they provide security breach protection, protocol and response support and expertise on network, security strategy and data center management all of which are necessary and in the interest of the public. For example, corporate IT constantly monitors for changes in legislation in data privacy, various security requirements for contracts, and provides security awareness training. As part of its enterprise function, the corporate IT group works with representatives of the business units served, including BGWC, to share best practices, trends in security management and review organizational KPIs. These functions support cybersecurity and data protection that benefit the customer.

In addition to the data provided in Confidential Elicegui Direct Exhibit No. 2, according to the U.S. Bureau of Labor Statistics, U.S. Department of Labor, Occupational Outlook Handbook, information security analysts had a median pay of \$98,350 per year in 2018. See www.bls.gov/ooh/computer-and-information-technology/information-security-analysts.htm (last visited May 29, 2019). A more recent estimate based on 4,043 salaries submitted to Indeed.com indicates the average salary for IT security specialists in the United States as of May 26, 2019, is \$117,643. See https://www.indeed.com/salaries/IT-Seecurity-Specialist-Salaries (last visited May 29, 2019). The corporate security specialist salaries are within market range. The Mercer analysis CII commissioned for executive

salaries indicated the Vice President of IT Infrastructure's salary was

In addition, given economies of scale, BGWC could not purchase these services at a less expensive cost or in a manner consistent with enterprise-wide policies. Therefore, the cost of the IT corporate services is competitive and reasonable.

Human Resources: As discussed above a centralized corporate HR function is necessary and provides significant benefits to the business units serviced and the ultimate customers. The corporate HR services are provided by a Chief Human Resource Officer, Director of Compensation and Benefits, and a Total Rewards Analyst. The salary rates for each of these positions is at or below market. See Confidential Elicegui Direct Exhibit No.

2. In addition to the internal analysis for market salary ranges for non-executives, further support that the cost is competitive to market is provided by the Mercer study commissioned by CII to provide compensation surveys for corporate executives. The Mercer report indicates that the salary for the Chief HR Officer at CII is

The cost of the corporate HR services is competitive and reasonable based on available market salary information, the Mercer compensation survey indicating the Chief HRO salary is ______, and because of the benefits received from economies of scale. The attraction of qualified employees and the retention of these employees is integral to providing reliable and sustainable service to customers and, therefore, necessary and in the public interest.

Health Safety & Environment: The corporate HSE services are described above and are provided by the Director of HSE and an HSE Specialist. The salary rates allocated to WSC for these individuals are within the market average range. See Confidential

Elicegui Direct Exhibit No. 2. The remaining corporate HSE costs are comprised of third-party licensing. BGWC gets the benefit of a full HSE corporate team for only a fraction of the cost given the allocation among the Corix Group of Companies. As discussed in detail above, these services are both necessary and in the public interest to ensure environmental compliance and safety in the workplace which we consider to be critical components of our business operations.

The third-party services are, by definition, at market and are necessary to carry out a prudent HSE program and, therefore, in the public interest. BGWC would be required to pay for these services at 100% compared to receiving a fraction of the costs through a centralized provider. This cost allocation is competitive and demonstrates a significant benefit to BGWC through economies of scale. Additionally, there is benefit to customers from a coordinated HSE effort as findings and outcomes of investigations in other parts of the organization would be shared and leveraged at BGWC. This results in more sustainable, reliable, and cost-effective service to customers.

Corporate Legal: The corporate legal services are described above and are provided by the General Counsel (Canada) and a Paralegal. The salary rates for these individuals (see Confidential Elicegui Direct Exhibit No. 2) are according to executive compensation information prepared by Mercer and the

according to executive compensation information prepared by Mercer and the internal analysis on market salary ranges. The salaries of the professionals providing the corporate services are competitive to market, the services provided are necessary to the business operations, and, therefore, the charges are reasonable. See Confidential Exhibit Elicegui Direct Exhibit No. 2.

Corporate Communications: The corporate communications serv	vices are
described above and are provided by the Director of Marketing and Communica	tions and
the Communications and Public Relations Manager. The salary rates for these in	dividuals
(see Confidential Elicegui Direct Exhibit No. 2) are within the market average, the	e services
provided are necessary to the business operations, and, therefore, the cha	arges are
reasonable.	
Executive Management: A market study was undertaken to ensure that	executive
management fees were consistent with market rates. Corix commissioned a comp	pensation
study to review executive compensation. As part of that review, Mercer	compiled
information from Corix to identify comparator companies. The results of the Mer	cer study
reflect that Corix Executive Management costs are	orix CFC
compensation was and the Corix CEO compensation was	
It would also be very difficult if not impossible to outsource the I	Executive
Management functions to a third party due to the company expertise required to	formulate
strategy and execute on those plans. The analysis supports that the allocated ex	pense for
the executive management function is competitive, this function could not be pro-	ovided by
a third-party at a lower cost, and, therefore, the charges are reasonable.	
BASED ON YOUR DETAILED ANALYSIS ABOVE, WHAT IS	YOUR
CONCLUSION REGARDING WHETHER THE CORPORATE SE	RVICES
CHARGES ARE REASONABLE?	

Considering market data discussed above and BGWC and CII practices relative to

employee benefits and compensation, enterprise policies to ensure prudent business

Q.

1	practices, access to capital, and safe, compliant and efficient operations company wide, the
2	charges for the Corporate Services are reasonable.

3 Q. ARE THE CHARGES INCLUDED IN THE REVENUE REQUIREMENT FOR 4 THE CORPORATE SERVICES PROVIDED TO BGWC COMPETITIVE?

A. Yes. As described in detail above, the charges for the Corporate Services are competitive.

The Corix corporate philosophy is to keep all costs for its entire corporate enterprise at a competitive level with its competitors and peers. CII continuously evaluates cost management and the affordability of its rates compared to its peers in the water and wastewater and utility market.

For example, as described above, all costs for Corporate Services are subject to strict budgeting and cost controls. CII's hiring practices are designed to compete in the market place, offering competitive salary and compensation at approximately the median among its peer groups. In addition, as discussed above, some of the allocated costs are for services performed by third parties who are, by definition, competitive in their charges as they work in a competitive marketplace and are retained at arm's length. BGWC, like the other Corix business units, gets a significant benefit from bearing only a portion of allocated costs from these third-party providers. Finally, with respect to the internal Corporate Services CII provides WSC in order to support BGWC, any such services provided by a third-party would include profit margins that are not assessed by CII. Thus, the cost at which BGWC receives the Corporate Services are competitive with the cost at which BGWC could receive such services from a third party, if they were even available from a third-party.

IV. <u>CONCLUSION</u>

I O. AREI	HE COSTS	ALLOCATED	TO BGWC	ASSOCIA LED	WITH CO	RPORATE
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- 2 SERVICE AND INCLUDED IN THE REVENUE REQUIREMENT
- 3 **REASONABLE?**
- 4 A. Yes. The costs allocated to BGWC for the Corporate Services are reasonable. The costs
- 5 are for services necessary to BGWC's operation, reflect a reasonable cost allocation
- 6 methodology based on widely used and accepted regulatory principles, take advantage of
- 7 economies of scale, are less than they would be if BGWC provided the services itself, and
- 8 are competitive with what the costs would be if the same services were available from and
- 9 provided by an unaffiliated third-party. The Corporate Service costs included in the
- revenue requirement are necessary, beneficial to customers, and are in the public interest.

11 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

- 12 A. Yes it does, however I reserve the right to supplement or make corrections to this
- testimony. Thank you.

Elicegui Direct Exhibit No. 1

Utility	Cost Per Customer	Unitil						271.2205479
Dominion	\$45	Nat Grid					190.8608633	
TECO	\$46	PNM						
Avangrid	\$50	PINIVI					187.9551347	
SCANA	\$60	Exelon					182.1608837	
CenterPoint	\$62	Black Hills				161.05	54913	
Ameren	\$62							
Southern Co	\$75	Duke				143.666788	7	
FirstEnergy	\$78	Entergy				138.7375413		
AES	\$80	A II: 4						
AEP	\$90	Alliant				137.7813726		
NiSource	\$94	Eversource				133.0082866		
Algonquin	\$97	WEC			115	5.7388828		
Xcel	\$103				110	0.7300020		
Group Average	\$110	PPL			113.	1854333		
PPL WEC	\$113 \$116	Group Average		110.2977956				
Eversource	\$133	, ,						
Alliant	\$138	Xcel			102.687	7 4881		
Entergy	\$139	Algonquin			96.92898	059		
Duke	\$144	NiSource			 93.934063	11		
Black Hills	\$161				_			
Exelon	\$182	AEP	AEP 89.63884826					
PNM	\$188	AES		7	9.69231742			
Nat Grid	\$191	E .E						
Unitil	\$271	FirstEnergy		7	7.60861942			
		Southern Co		74	.71994371			
Total per above Total per Rpt 1	\$2,826 \$2,826 \$0	Ameren		62.290)87144			
		CenterPoint		61.761	0427			
		SCANA		59.736	90525			
		Avangrid		50.259349	995			
		TECO		46.0580894	19			
		Dominion		45.1828361	5			
			0	50	100	150	200	250

Dominion	\$45
TECO	\$46
Avangrid	\$50
SCANA	\$60
CenterPoint	\$62
Ameren	\$62
Southern Co	\$75
FirstEnergy	\$78
AES	\$80
AEP	\$90
NiSource	\$94
Algonquin	\$97
Xcel	\$103
Group Average	\$110
PPL	\$113
WEC	\$116
Eversource	\$133
Alliant	\$138
Entergy	\$139
Duke	\$144
Black Hills	\$161
Exelon	\$182
PNM	\$188
Nat Grid	\$191
Unitil	\$271

BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

Docket No. 2019-290-WS

In Re:)
)
Application of Blue Granite Water)
Company for Approval to Adjust Its)
Rate Schedules and Increase Rates)

CONFIDENTIAL EXHIBIT 2
TO DIRECT TESTIMONY OF SHAWN ELICEGUI
FILED UNDER SEAL